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4 UNITED STATES DISTRICT COURT  
5 DISTRICT OF NEVADA

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7 FEDERAL NATIONAL MORTGAGE  
8 ASSOCIATION, et al.,

9 Plaintiff(s),

10 v.

11 MONACO LANDSCAPE MAINTENANCE  
12 ASSOCIATION, INC.,

13 Defendant(s).

Case No. 2:16-CV-2980 JCM (PAL)

ORDER

14 Presently before the court is plaintiffs Bank of America, N.A. (“BANA”) and Federal  
15 National Mortgage Association’s (“Fannie Mae”) motion for summary judgment. (ECF No. 32).  
16 Defendants Monaco Landscape Maintenance Association, Inc. (“the HOA”) (ECF No. 38) and  
17 Inception Investments LLC (“Inception”) (ECF No. 39) filed responses, to which BANA and  
18 Fannie Mae replied (ECF No. 44).

19 Also before the court is the HOA’s motion for summary judgment. (ECF No. 33). BANA  
20 and Fannie Mae filed a response (ECF No. 37), to which the HOA replied (ECF No. 45).

21 **I. Facts**

22 This case involves a dispute over real property located at 3296 Lapis Beach Drive, Las  
23 Vegas, Nevada 89117 (the “property”).

24 On February 20, 2002, Lang and Souriya Tsoi (“borrowers”) acquired the property through  
25 a grant, bargain and sale deed. (ECF No. 1). On May 17, 2006, the borrowers obtained a loan  
26 from Countrywide Home Loans, Inc. (“Countrywide”) in the amount of \$324,000.00. *Id.*  
27 Repayment of the loan was secured by a deed of trust in favor of Countrywide, which was recorded  
28 on May 30, 2006. *Id.* The deed of trust listed the borrowers, Countrywide as the lender, and

1 Mortgage Electronic Registration Systems, Inc. (“MERS”) as beneficiary solely as nominee for  
2 Countrywide and its successors and assigns. *Id.* The borrowers also executed a promissory note  
3 in favor of Countrywide. *Id.*

4 In June 2006, Fannie Mae acquired ownership of the loan, including the note and deed of  
5 trust. (ECF No. 1).

6 On September 6, 2008, pursuant to the Housing Economic Recovery Act of 2008, 12  
7 U.S.C. § 4617 *et seq.* (“HERA”), Federal Housing Finance Agency’s (“FHFA”) director placed  
8 Fannie Mae into conservatorship. (ECF No. 1).

9 On August 21, 2009, MERS assigned the deed of trust to BAC Home Loans Servicing, LP  
10 f/k/a Countrywide Home Loans Servicing, LP. (ECF No. 1). The assignment of the deed of trust  
11 was recorded on September 3, 2009. *Id.* BANA is the successor by merger to BAC Home Loans  
12 Servicing, LP f/k/a Countrywide Home Loans Servicing, LP as of July 1, 2011. *Id.* At that time,  
13 BANA was the servicer of the loan for Fannie Mae, and in that capacity was record beneficiary of  
14 the deed of trust for Fannie Mae. *Id.* BANA continues to service the loan. *Id.* Nevertheless,  
15 “Fannie Mae is at all times the owner of the mortgage note,” and “[a]t the conclusion of the  
16 servicer’s representation of Fannie Mae’s interests in the foreclosure ... possession automatically  
17 reverts to Fannie Mae.” (ECF No. 1) (citing Fannie Mae’s Single-Family Servicing Guide at A2-  
18 1-04).

19 On November 6, 2012, defendant ATC Assessment Collection Group, LLC (“ATC”),  
20 acting on behalf of the HOA, recorded a notice of delinquent assessment lien, stating an amount  
21 due of \$855.97. *Id.* On December 7, 2012, ATC, on behalf of the HOA, recorded a notice of  
22 default and election to sell under notice of delinquent assessment lien, stating an amount due of  
23 \$1,701.51. *Id.*

24 On February 24, 2014, ATC, on behalf of the HOA, recorded a notice of sale, stating an  
25 amount due of \$3,448.43. (ECF No. 1). On April 18, 2014, the HOA foreclosed on the property.  
26 *Id.* Defendant Inception purchased the property at the HOA foreclosure sale for \$21,000.00. *Id.*  
27 On April 22, 2014, a trustee’s deed upon sale was recorded in favor of Inception. *Id.*

1 At the time of the HOA sale on April 18, 2014, Fannie Mae owned the note and deed of  
2 trust, while BANA served as the beneficiary of record of the deed of trust in its role as Fannie  
3 Mae's loan servicer. (ECF No. 1).

4 FHFA did not consent to any purported extinguishment of Fannie Mae's ownership interest  
5 in the property. (ECF No. 1 at 8).

6 On November 22, 2016, BANA and Fannie Mae filed the underlying complaint against the  
7 HOA, Inception, and ATC, alleging six claims for relief: (1) declaratory relief under 12 U.S.C. §  
8 4617(j)(3) against Inception; (2) quiet title under 12 U.S.C. § 4617(j)(3) against Inception; (3)  
9 declaratory judgment under the Fifth and Fourteenth Amendments of the U.S. Constitution by  
10 BANA against all defendants; (4) quiet title under the Fifth and Fourteenth Amendments of the  
11 U.S. Constitution by BANA against Inception; (5) declaratory judgment by BANA against all  
12 defendants; (6) breach of NRS 116.1113 by BANA against the HOA and ATC; (7) wrongful  
13 foreclosure by BANA against the HOA and ATC; and (8) injunctive relief against Inception. (ECF  
14 No. 1).

15 In the instant motion, BANA and Fannie Mae move for summary judgment in their favor  
16 against the HOA, Inception, and ATC. (ECF No. 32). Conversely, the HOA moves for summary  
17 judgment in its favor against BANA and Fannie Mae. (ECF No. 33).

## 18 **II. Legal Standard**

19 The Federal Rules of Civil Procedure allow summary judgment when the pleadings,  
20 depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any,  
21 show that "there is no genuine dispute as to any material fact and the movant is entitled to a  
22 judgment as a matter of law." Fed. R. Civ. P. 56(a). A principal purpose of summary judgment is  
23 "to isolate and dispose of factually unsupported claims." *Celotex Corp. v. Catrett*, 477 U.S. 317,  
24 323–24 (1986).

25 For purposes of summary judgment, disputed factual issues should be construed in favor  
26 of the non-moving party. *Lujan v. Nat'l Wildlife Fed.*, 497 U.S. 871, 888 (1990). However, to be  
27 entitled to a denial of summary judgment, the nonmoving party must "set forth specific facts  
28 showing that there is a genuine issue for trial." *Id.*

1 In determining summary judgment, a court applies a burden-shifting analysis. The moving  
2 party must first satisfy its initial burden. “When the party moving for summary judgment would  
3 bear the burden of proof at trial, it must come forward with evidence which would entitle it to a  
4 directed verdict if the evidence went uncontroverted at trial. In such a case, the moving party has  
5 the initial burden of establishing the absence of a genuine issue of fact on each issue material to  
6 its case.” *C.A.R. Transp. Brokerage Co. v. Darden Rests., Inc.*, 213 F.3d 474, 480 (9th Cir. 2000)  
7 (citations omitted).

8 By contrast, when the nonmoving party bears the burden of proving the claim or defense,  
9 the moving party can meet its burden in two ways: (1) by presenting evidence to negate an essential  
10 element of the non-moving party’s case; or (2) by demonstrating that the nonmoving party failed  
11 to make a showing sufficient to establish an element essential to that party’s case on which that  
12 party will bear the burden of proof at trial. *See Celotex Corp.*, 477 U.S. at 323–24. If the moving  
13 party fails to meet its initial burden, summary judgment must be denied and the court need not  
14 consider the nonmoving party’s evidence. *See Adickes v. S.H. Kress & Co.*, 398 U.S. 144, 159–  
15 60 (1970).

16 If the moving party satisfies its initial burden, the burden then shifts to the opposing party  
17 to establish that a genuine issue of material fact exists. *See Matsushita Elec. Indus. Co. v. Zenith*  
18 *Radio Corp.*, 475 U.S. 574, 586 (1986). To establish the existence of a factual dispute, the  
19 opposing party need not establish a material issue of fact conclusively in its favor. It is sufficient  
20 that “the claimed factual dispute be shown to require a jury or judge to resolve the parties’ differing  
21 versions of the truth at trial.” *T.W. Elec. Serv., Inc. v. Pac. Elec. Contractors Ass’n*, 809 F.2d 626,  
22 631 (9th Cir. 1987).

23 In other words, the nonmoving party cannot avoid summary judgment by relying solely on  
24 conclusory allegations that are unsupported by factual data. *See Taylor v. List*, 880 F.2d 1040,  
25 1045 (9th Cir. 1989). Instead, the opposition must go beyond the assertions and allegations of the  
26 pleadings and set forth specific facts by producing competent evidence that shows a genuine issue  
27 for trial. *See Celotex*, 477 U.S. at 324.

1           At summary judgment, a court’s function is not to weigh the evidence and determine the  
2 truth, but to determine whether there is a genuine issue for trial. *See Anderson v. Liberty Lobby,*  
3 *Inc.*, 477 U.S. 242, 249 (1986). The evidence of the nonmovant is “to be believed, and all  
4 justifiable inferences are to be drawn in his favor.” *Id.* at 255. But if the evidence of the  
5 nonmoving party is merely colorable or is not significantly probative, summary judgment may be  
6 granted. *See id.* at 249–50.

### 7       **III. Discussion**

8           In the instant motion, BANA and Fannie Mae argue that summary judgment in their favor  
9 is proper because the federal foreclosure bar preempts contrary state law. (ECF No. 32). BANA  
10 and Fannie Mae also argue that NRS 116 is facially unconstitutional, BANA preserved the  
11 seniority of the deed of trust by tendering what it calculated as the superpriority portion of the lien,  
12 and the sale was commercially unreasonable. *Id.*

13           In its motion, the HOA argues that there was no breach of NRS 116.113, there is no  
14 evidence of unfairness or oppression, and NRS 116 does not violate BANA’s due process rights.  
15 (ECF No. 33).

16           HERA established FHFA to regulate Fannie Mae, Fannie Mae, and Federal Home Loan  
17 Banks. *See* Pub. L. No. 110–289, 122 Stat. 2654, codified at 12 U.S.C. § 4511 *et seq.* In September  
18 2008, FHFA placed Fannie Mae and Fannie Mae into conservatorships “for the purpose of  
19 reorganizing, rehabilitating, or winding up [their] affairs.” 12 U.S.C. § 4617(a)(2). As  
20 conservator, FHFA immediately succeeded to “all rights, titles, powers, and privileges” of Fannie  
21 Mae and Fannie Mae. 12 U.S.C. § 4617(b)(2)(A)(i). Moreover, Congress granted FHFA  
22 exemptions to carry out its statutory functions—specifically, in acting as conservator, “[n]o  
23 property of [FHFA] shall be subject to levy, attachment, garnishment, foreclosure, or sale without  
24 the consent of [FHFA], nor shall any involuntary lien attach to the property of [FHFA].” 12 U.S.C.  
25 § 4617(j)(3).

26           In *Skylights LLC v. Fannie Mae*, 112 F. Supp. 3d 1145 (D. Nev. 2015), the court addressed  
27 the applicability of 12 U.S.C. § 4617(j)(3) and held that the plain language of § 4617(j)(3) prohibits  
28 property of FHFA from being subjected to a foreclosure without its consent. *See also Saticoy Bay,*

1 *LLC v. Fannie Mae*, No. 2:14-CV-01975-KJD-NJK, 2015 WL 5709484 (D. Nev. Sept. 29, 2015)  
2 (holding that 12 U.S.C. § 4617(j)(3) preempts NRS 116.3116 to the extent that a HOA's  
3 foreclosure of its super-priority lien cannot extinguish a property interest of Fannie Mae while  
4 those entities are under FHFA's conservatorship).

5 Here, Fannie Mae acquired ownership of the underlying loan in June, 2006. (ECF No. 32).  
6 Further, an assignment of the deed of trust was recorded on August 21, 2009 naming BANA's  
7 predecessor as beneficiary. *Id.* BANA and BANA's predecessor acted as contractually authorized  
8 servicers of the loan on behalf of Fannie Mae, the owner of the note. *Id.* Pursuant to §  
9 4617(b)(2)(A)(i), FHFA, as conservator, immediately succeeded to all rights, titles, powers, and  
10 privileges of plaintiff. *See* 12 U.S.C. § 4617(b)(2)(A)(i). Therefore, FHFA held an interest in the  
11 deed of trust as conservator for Fannie Mae prior to the HOA foreclosure sale on April 18, 2014.

12 FHFA did not consent to the extinguishment of Fannie Mae's property interest through the  
13 HOA foreclosure sale. Pursuant to the Ninth Circuit's recent decision in *Berezovsky*, § 4617(j)  
14 requires that the FHFA must affirmatively act to show consent, thus failure to attend a foreclosure  
15 sale does not amount to consent. 869 F.3d at 929, 931. Further, the plain language of § 4617(j)(3)  
16 prevents the HOA's foreclosure on the property from extinguishing the deed of trust. *See*  
17 *Berezovsky*, 869 F.3d at 929, 931.

18 BANA and Fannie Mae obtained their interest in the property prior to the alleged HOA  
19 foreclosure sale. As plaintiff Fannie Mae was subject to conservatorship at the time of the alleged  
20 foreclosure, and the agency did not consent to foreclosure, BANA and Fannie Mae's interest in  
21 the property survived the alleged foreclosure. BANA and Fannie Mae are entitled to summary  
22 judgment.<sup>1</sup>

23 Accordingly, the HOA's foreclosure sale of its superpriority interest on the property did  
24 not extinguish BANA and Fannie Mae's interest in the property secured by the deed of trust, or  
25 convey the property free and clear to Inception because FHFA did not consent as required under  
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28 <sup>1</sup> The court will not address plaintiffs' additional arguments, which appear to be pled in the  
alternative. Further, as plaintiffs' are entitled to summary judgment pursuant to the federal  
foreclosure bar, the court will not address plaintiffs' additional claims.

1 § 4617(j)(3). Therefore, BANA and Fannie Mae are entitled to summary judgment as against the  
2 HOA, Inception, and ATC.

3 **IV. Conclusion**

4 Accordingly,

5 IT IS HEREBY ORDERED, ADJUDGED, and DECREED that BANA and Fannie Mae's  
6 motion for summary judgment (ECF No. 32) be, and the same hereby is, GRANTED.

7 IT IS FURTHER ORDERED that the HOA's motion for summary judgment (ECF No. 33)  
8 be, and the same hereby is, DENIED.

9 The clerk is instructed to enter judgment accordingly and close the case.

10 DATED June 12, 2018.

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UNITED STATES DISTRICT JUDGE